BOARD OF SUPERVISORS

TOWNSHIP OF WILLIAMS NORTHAMPTON COUNTY, PENNSYLVANIA

OPEN BURNING

ORDINANCE NO. 2013-06

AN ORDINANCE OF THE BOARD OF SUPERVISORS OF WILLIAMS TOWNSHIP,
NORTHAMPTON COUNTY, PENNSYLVANIA, PROVIDING FOR THE
REGULATION OF OPEN OUTDOOR BURNING, PRESCRIBING PENALITIES AND
REMEDIES FOR VIOLATIONS THEREOF, AND REPEALING ALL PRIOR
INCONSISTENT ORDINANCES SPECIFICALLY REPEALING ORDINANCE NO.
1992-07.

NOW THEREFORE, BE IT ENACTED AND ORDAINED by the Board of Supervisors of Williams Township, Northampton County, Pennsylvania, and in accordance with law as follows:

SECTION I. Title

This ordinance shall be known and may be cited as the Williams Township Air Pollution Control Ordinance of 2013.

SECTION II. Authority

The Board of Supervisors of the Township of Williams, under, and by virtue of and pursuant to the authority granted by the Second Class Township Code, the Air Pollution Control Act and the Municipal Waste Planning, Recycling and Waste Reduction Act of 1988 does hereby enact and ordain this ordinance.

SECTION III. Policy

Whereas the Board of Supervisors of the Township of Williams has determined that air pollution from open burning may be detrimental to the health, comfort, living conditions, welfare, and safety of the citizens of Williams Township, it is hereby declared to be the policy of Williams Township to safeguard the citizens of the Township from such air pollution.

SECTION IV. Definitions

The following words, terms, and phrases, when used in this ordinance, unless the context clearly indicates otherwise, shall have the following meanings ascribed to them:

- (1) Air basin A geographic area of this Commonwealth as delimited in attachment A.
- (2) Air curtain destructor A mechanical device which forcefully projects a curtain of air across a pit in which open burning is being conducted so that combustion efficiency is increased and smoke and other particulate

matter are contained.

- (3) Burning The act of consuming by fire; to flame, char, scorch, or blaze. As used in this ordinance, smoldering shall have the same meaning as burning and any smoldering shall be deemed a burning.
- (4) Clearing and grubbing wastes Trees, shrubs, and other native vegetation which are cleared from land during or prior to the process of construction. The term does not include demolition wastes and dirt laden roots.
- (5) Composting The process by which organic solid waste is biologically decomposed under controlled anaerobic or aerobic conditions to yield a humus-like product.
- (6) Board Township Board of Supervisors.
- (7) Domestic refuse Waste which is generated from the normal occupancy of a structure occupied solely as a dwelling by two families or less. The term does not include appliances, carpets, demolition waste (insulation, shingles, siding, etc.), furniture, mattresses or box springs, paint, putrescible waste, solvents, tires, treated wood, yard waste and bottles, cans, plastics, cardboard, paper and other materials subject to the Township mandatory Recycling Ordinance.
- (8) Township Williams Township a Second Class, Township created under State law having jurisdiction over the disposal of sewage, industrial wastes, or other wastes.
- (9) Open burning A fire, the air contaminants from which are emitted directly into the outdoor atmosphere and not directed thereto through a flue.
- (10) Person Any individual, public or private corporation for profit or not for profit, association, partnership, firm, trust, estate, department, board, bureau or agency of the Commonwealth or the Federal Government, political subdivision, municipality, district, authority, or any other legal entity whatsoever which is recognized by law as the subject of rights and duties.
- (11) Yard waste Leaves, grass clippings, garden residue, tree trimmings, chipped shrubbery, and other vegetative material.

SECTION V. Regulations

After the effective date no person may permit the open burning of material with the exception of the following:

- (1) A fire set to prevent or abate a fire hazard, when approved by the Department of Environmental Protection's Regional Air Quality Program office and set by or under the supervision of a public officer.
- (2) Any fire set for the purpose of instructing personnel in firefighting, when approved by the Department of Environmental Protection's Regional Air Quality Program office.
- (3) A fire set for the prevention and control of disease or pests, when approved by the Department of Environmental Protection's Regional Air Quality Program office.

- (4) A fire set for the purpose of burning clearing and grubbing waste. If within an air basin an air curtain destructor must be used and must be approved by the Department of Environmental Protection's Regional Air Quality Program office.
- (5) A fire set in conjunction with the production of agricultural commodities in their unmanufactured state on the premises of the farm operation.
- (6) A fire set for the purpose of open burning that amount of domestic refuse generated from one dwelling, when the fire is on the premises of a structure occupied solely as a dwelling by two families or less and when the refuse results from the normal occupancy of said structure.
- (7) A fire set solely for cooking food.
- (8) A fire set solely for recreational or ceremonial purposes.

SECTION VI. Enforcement Orders

- (1) The Township Zoning Officer/Building Code Administrator shall have the power and duty to enforce the provisions of this ordinance.
- (2) The Township Zoning Officer/Building Code Administrator may issue such orders as are necessary to aid in the enforcement of the provisions of this ordinance. These orders shall include, but shall not be limited to: orders requiring persons to cease unlawful open burning which, in the course of its occurrence, is in violation of any provision of this ordinance; orders to take corrective action or to abate a public nuisance; orders requiring the testing, sampling, or monitoring of any open burning; or orders requiring production of information. Such an order may be issued if the Township Zoning Officer/Building Code Administrator finds that any condition existing in or on the facility or source involved is causing or contributing to open burning or if the Township Zoning Officer/Building Code Administrator finds that any person is in violation of any provision of this ordinance.
- (3) The Township Zoning Officer/Building Code Administrator may, in its order, require compliance with such conditions as are necessary to prevent or abate open burning or effect the purposes of this ordinance.
- (4) An order issued under this section shall take effect upon notice, unless the order specifies otherwise. An appeal to the Board of the Township Zoning Officer/Building Code Administrator's order shall not act as a supersedeas, provided, however, that, upon application and for cause shown, the Board may issue such a supersedeas.
- (5) The authority of the Township Zoning Officer/Building Code Administrator to issue an order under this section is in addition to any remedy or penalty which may be imposed pursuant to this ordinance. The failure to comply with any such order is hereby declared to be a public nuisance.

SECTION VII. Responsibility of Owners and Operators

(1) Whenever the Township Zoning Officer/Building Code Administrator finds that open burning is occurring in the Township, other than those exceptions noted in Section V above, the Township Zoning Officer/Building Code Administrator may order the owner or operator to take corrective action in a manner satisfactory to the

Township Zoning Officer/Building Code Administrator, or the Township Zoning Officer/Building Code Administrator may order the owner or operator to allow access to the land by the Township Zoning Officer/Building Code Administrator or a third party to take such action.

(2) For purposes of collecting or recovering the costs involved in taking corrective action or pursuing a cost recovery action pursuant to an order or recovering the cost of litigation, oversight, monitoring, sampling, testing, and investigation related to a corrective action, the Township may collect the amount in the same manner as civil penalties are assessed and collected following the process for assessment and collection of a civil penalty contained in Section IX of this ordinance.

SECTION VIII. Criminal Penalties

Any person who violates any provision of this ordinance or any order of the Township Zoning Officer/Building Code Administrator issued pursuant to this ordinance commits a summary offense and shall, upon conviction, be sentenced to pay a fine of not less than one hundred dollars (\$100.00) nor more than two thousand five hundred dollars (\$2,500.00) for each separate offense and, in default of the payment of such fine, may be sentenced to imprisonment for ninety (90) days for each separate offense. Employees of the Township authorized to conduct inspections or investigations are hereby declared to be law enforcement officers authorized to issue or file citations for summary violations under this ordinance, and the Township Solicitor is hereby authorized to prosecute these offenses. For purposes of this section, a summary offense may be prosecuted before any district justice in this Township. There is no accelerated rehabilitative disposition authorized for a summary offense.

SECTION IX. <u>Civil Penalties Pursuant to the Air Pollution Control Act (APCA)</u>, as amended, 35 P.S. 4012, <u>Sections 9, 9.1, and 12(g)</u>.

- (1) In addition to proceeding under any other remedy available at law or in equity for a violation of a provision of this ordinance or any order issued pursuant to this ordinance, the Township Zoning Officer/Building Code Administrator may assess a civil penalty for the violation. The penalty may be assessed whether or not the violation was willful. The civil penalty so assessed shall not exceed twenty-five thousand dollars (\$25,000.00) per day for each violation. In determining the amount of the penalty, the Township Zoning Officer/Building Code Administrator shall consider the willfulness of the violation; damage to air, soil, water, or other natural resources of the Township or their uses; financial benefit to the person in consequence of the violation; deterrence of future violations; cost to the Township; the size of the source or facility; the compliance history of the source; the severity and duration of the violation; degree of cooperation in resolving the violation; the speed with which compliance is ultimately achieved; whether the violation was voluntarily reported; other factors unique to the owners or operators of the source or facility; and other relevant factors.
- (2) When the Township Zoning Officer/Building Code Administrator proposes to assess a civil penalty, it shall inform the person of the proposed amount of the penalty. The person charged with the penalty shall then have thirty (30) days to pay the proposed penalty in full; or if the person wishes to contest the amount of the penalty or the fact of the violation to the extent not already established, the person shall forward the proposed amount of the penalty to the Board within the thirty (30) day period for placement in an escrow account with the State Treasurer or any Commonwealth bank or post an appeal bond to the Board within thirty (30) days in the amount of the proposed penalty, provided that such bond is executed by a surety licensed to do business in the Commonwealth and is satisfactory to the Board. If, through administrative or final judicial review of the proposed penalty, it is determined that no violation occurred or that the amount of the penalty shall be reduced, the Board shall, within thirty (30) days, remit the appropriate amount to the person with any interest accumulated by the escrow deposit. Failure to forward the money or the appeal bond at the time of the appeal shall result in a waiver of all legal rights to contest the violation or the amount of the civil penalty unless the appellant alleges financial inability to prepay the

penalty or to post the appeal bond. The Board shall conduct a hearing to consider the appellant's alleged inability to pay within thirty (30) days of the date of the appeal. The Board may waive the requirement to prepay the civil penalty or to post an appeal bond if the appellant demonstrates and the Board finds that the appellant is financially unable to pay. The Board shall issue an order within thirty (30) days of the date of the hearing to consider the appellant's alleged inability to pay. The amount assessed after administrative hearing or after waiver of administrative hearing shall be payable to the Township and shall be collectible in any manner provided by law for the collection of debts, including the collection of interest on the penalty amount computed in accordance with section 6621(a)(2) of the Internal Revenue Code of 1986 (Public Law 99-514, 26 U.S.C. § 1 et seq.) from the date of assessment of the penalty. If any person liable to pay any such penalty neglects or refuses to pay the same after demand, the amount, together with interest and any costs that may accrue, shall constitute a debt of such person, as may be appropriate, to the Township. The debt shall constitute a lien on all property owned by said person when a notice of lien incorporating a description of the property of the person subject to the action is duly filed with the prothonotary of the court of common pleas where the property is located. The prothonotary shall promptly enter upon the civil judgment or order docket, at no cost to the Township, the name and address of the person, as may be appropriate, and the amount of the lien as set forth in the notice of lien. Upon entry by the prothonotary, the lien shall attach to the revenues and all real and personal property of the person, whether or not the person is solvent. The notice of lien, filed pursuant to this Section, which affects the property of the person shall create a lien with priority over all subsequent claims or liens which are filed against the person, but it shall not affect any valid lien, right, or interest in the property filed in accordance with established procedure prior to the filing of a notice of lien under this section.

SECTION X. <u>Unlawful Conduct</u>

It shall be unlawful to fail to comply with or to cause or assist in the violation of any of the provisions of this ordinance or to fail to comply with any order or other requirement of the Township Zoning Officer/Building Code Administrator; or to cause a public nuisance; or to cause air, soil, or water pollution resulting from an open burning incident; or to hinder, obstruct, prevent, or interfere with the Township or its personnel in their performance of any duty hereunder, including denying the Township Zoning Officer/Building Code Administrator access to the source or facility; or to violate the provisions of 18 Pa.C.S. § 4903 (relating to false swearing) or 4904 (relating to unsworn falsification to authorities) in regard to papers required to be submitted under this ordinance. The owner or operator of an open burning source shall not allow pollution of the air, water, or other natural resources of the Township to result from the source.

SECTION XI. Public Nuisances

A violation of this ordinance or of any order issued by the Township Zoning Officer/Building Code Administrator under this ordinance shall constitute a public nuisance. The Township Zoning Officer/Building Code Administrator shall have the authority to order any person causing a public nuisance to abate the public nuisance. In addition, when abating a public nuisance, the Township may recover the expenses of abatement following the process for assessment and collection of a civil penalty contained in Section IX. Whenever the nuisance is maintained or continued contrary to this ordinance or any order issued pursuant to this ordinance, the nuisance may be abatable in the manner provided by this ordinance. Any person who causes the public nuisance shall be liable for the cost of abatement.

SECTION XII. Repealer

Ordinance 1992-07 previously enacted is hereby repealed. All other ordinances or parts thereof which are in conflict with this ordinance are hereby repealed.

SECTION XIII. Validity

The provisions of this ordinance are severable, and if any section, clause, sentence, part, or provision thereof shall be held illegal, invalid, or unconstitutional by any court of competent jurisdiction, such decision of the court shall not affect or impair the remaining sections, clauses, sentences, parts, or provisions of this ordinance. It is hereby declared to be the intent of the Board that this ordinance would have been adopted if such illegal, invalid, or unconstitutional section, clause, sentence, part, or provision had not been included herein.

SECTION XIV. Effective Date

This Ordinance shall become effective five (5) days after final enactment.

DULY ENACTED AND ORDAINED into law this 11th day of September, 2013 by the Board of Supervisors of the Township of Williams, Northampton County, Pennsylvania, in lawful session duly assembled.

ATTEST:

By:

BOARD OF SUPERVISORS

TOWNSHIP OF WILLIAMS

Melody Ernst, Secretary

(SEAL)

George Washburn, Chairman

By: Vincent Foglia, Vice-Chairman

vincent rogna, vace-chairman

By:

Sally Hixson

Attachment A

Air basins of the Commonwealth of Pennsylvania as delimited in 25 Pa. Code 121.1. Definitions.

- 1) Allegheny County air basin Allegheny County.
- 2) Allentown, Bethlehem, Easton air basin The following political subdivisions in Lehigh County: City of Allentown, City of Bethlehem, Catasauqua Borough, Coplay Borough, Emmaus Borough, Fountain Hill Borough, Hanover Township, Salisbury Township, South Whitehall Township and Whitehall Township, and the following political subdivisions in Northampton County: Allen Township, Bath Borough, City of Bethlehem, Bethlehem Township, East Allen Township, City of Easton, Freemansburg Borough, Glendon Borough, Hanover Township, Hellertown Borough, Lower Nazareth Township, Lower Saucon Township, Nazareth Borough, North Catasauqua Borough, Northampton Borough, Palmer Township, Stockertown Borough, Tatamy Borough, Upper Nazareth Township, West Easton Borough, and Wilson Borough.
- 3) Erie air basin The following political subdivisions in Erie County: City of Erie, Harborcreek Township, Lawrence Park Township, Millcreek Township, and Wesleyville Borough.
- 4) Harrisburg air basin The following political subdivisions in Cumberland County: Camp Hill Borough, East Pennsboro Township, Lemoyne Borough, New Cumberland Borough, West Fairview Borough, Wormleysburg Borough, and the political subdivisions in Dauphin County of the City of Harrisburg, Highspire Borough, Lower Swatara Township, Middletown Borough, Paxtang Borough, Royalton Borough, Steelton Borough, Susquehanna Township, and Swatara Township.
- 5) Johnstown air basin The political subdivisions in Cambria County of Brownstown Borough, Conemaugh Township, Daisytown Borough, Dale Borough, East Conemaugh Borough, East Taylor Township, Ferndale Borough, Franklin Borough, Geistown Borough, City of Johnstown, Lorain Borough, Lower Yoder Township, Middle Taylor Township, Southmont Borough, Stoneycreek Township, Upper Yoder Township, West Taylor Township, and Westmont Borough.
- 6) Lancaster air basin The political subdivisions in Lancaster County of East Petersburg Borough, City of Lancaster, Lancaster Township, Manheim Township, and Millersville Borough.
- 7) Lower Beaver Valley air basin All of Beaver County except for the following political subdivisions: Darlington Borough, Darlington Township, Economy Borough, Frankfort Springs Borough, Franklin Township, Hanover Township, Independence Township, Marion Township, New Sewickley Township, and South Beaver Township.
- 8) Monongahela Valley air basin The following political subdivisions in Fayette County: Belle Vernon Borough, Brownsville Borough, Brownsville Township, Fayette City Borough, Jefferson Township, Nowell Borough, and Washington Township; the following political subdivisions in Washington County: Allenport Borough, California Borough, Carroll Township, Charleroi Borough, Coal Center Borough, Donora Borough, Dunlevy Borough, Elco Borough, Fallowfield Township, Finleyville Borough, Long Branch Borough,

Monongahela City, New Eagle Borough, North Charleroi Borough, Roscoe Borough, Speers Borough, Stockdale Borough, Twilight Borough, Union Township, and West Brownsville Borough; and the following political subdivisions in Westmoreland County: Monessen City, North Belle Vernon Borough, Rostraver Township, and West Newton Borough.

- 9) Reading air basin The political subdivisions in Berks County of Bern Township, Cumru Township, Kenhorst Borough, Laureldale Borough, Leesport Borough, Lower Alsace Township, Mohnton Borough, Mt. Penn Borough, Muhlenberg Township, City of Reading, Shillington Borough, Sinking Spring Borough, Spring Township, St. Lawrence Borough, Temple Borough, West Lawn Borough, West Reading Borough, Wyomissing Borough, and Wyomissing Hills Borough.
- 10) Scranton, Wilkes-Barre air basin The political subdivisions in Lackawanna County of Archbald Borough, Blakely Borough, Dickson City Borough, Dunmore Borough, Jessup Borough, Moosic Borough, Old Forge Borough, Olyphant Borough, City of Scranton, Taylor Borough, Throop Borough, and the political subdivisions in Luzerne County of Ashley Borough, Avoca Borough, Courtdale Borough, Dupont Borough, Duryea Borough, Edwardsville Borough, Exeter Borough, Forty Fort Borough, Hanover Township, Hughestown Borough, Jenkins Township, Kingston Borough, Laflin Borough, Larksville Borough, Laurel Run Borough, Luzerne Borough, City of Nanticoke, City of Pittston, Pittston Township, Plains Township, Plymouth Borough, Plymouth Township, Pringle Borough, Sugar Notch Borough, Swoyersville Borough, Warrior Run Borough, West Pittston Borough, West Wyoming Borough, City of Wilkes-Barre, Wilkes-Barre Township, Wyoming Borough, and Yatesville Borough.
- 11) Southeast Pennsylvania air basin The counties of Bucks, Chester, Delaware, Montgomery, and Philadelphia.
- 12) Upper Beaver Valley air basin The following political subdivisions in Lawrence County: Bessemer Borough, Ellport Borough, Ellwood City Borough, Enon Valley Borough, Little Beaver Township, New Beaver Borough, City of New Castle, North Beaver Township, Shenango Township, South New Castle Borough, Taylor Township, Wampum Borough, and Wayne Township.
- 13) York air basin The political subdivisions in York County of Manchester Township, North York Borough, Spring Garden Township, Springettsbury Township, West Manchester Township, West York Borough, and City of York.